



A Local Area Agreement for Brighton & Hove

2005-2008

CONTENTS

- 1 Introduction - Cllr Ken Bodfish, OBE, Leader of the Council
- 2 Building on our Community Strategy
- 3 The City in 2005
- 4 A Local Area Agreement – our approach
- 5 2020 City Partners – a public service board for Brighton and Hove voluntary and community sector involvement
- 6 The 3 blocks of the LAA
 - I: **SAFER AND STRONGER COMMUNITIES**

Commentary
Outcomes, funding streams, freedoms and flexibilities
Performance Indicators
 - II: **CHILDREN AND YOUNG PEOPLE**

Commentary
Outcomes, funding streams, freedoms and flexibilities
Performance Indicators
 - III: **HEALTHIER COMMUNITIES AND OLDER PEOPLE**

Commentary
Outcomes, funding streams, freedoms and flexibilities
Performance Indicators
- 7 Local Public Service Agreement (LPSA)
- 8 Joining together key initiatives
- 9 Ensuring delivery and performance management
- 10 Learning and review

1. Introduction

Introduction from the Chair of the Brighton & Hove Public Service Board

Cllr Ken Bodfish OBE, Leader of the Council

“The Local Area Agreement reflects and responds to the needs of the communities of Brighton & Hove. It brings together our key partners and their services to create and deliver outcomes that matter locally. It supports not only our local priority of creating a city for living but recognises the fundamental role we have locally in delivering the national agenda around sustainable communities.

The Local Area Agreement is about our ambition and aspirations for our City and we have enthusiastically embraced the opportunity to be part of the first phase. It has brought key partners together in a very meaningful way and we look forward to working together to deliver these commitments.”

2. Building on our Community Strategy

This Local Area Agreement builds on our Community Strategy ‘City of Opportunities.’ It encapsulates our eight priority areas as identified by residents.

Our eight priority areas are to achieve:

- *An enterprising city* – a city that supports businesses to grow, encourages investment and innovation and a healthy and sustainable economy and actively promotes learning and training opportunities for people of all ages.
- *A safer city* – a place where people can feel safe and at ease by reducing crime and fear of crime (especially violent crime in a public place), anti-social behaviour and by tackling drug and alcohol related crime.
- *A healthy city* – promoting healthy lifestyles, treating illnesses, providing care and support and reducing inequalities in health.
- *An inclusive city* – where communities are strong, inclusive and involved and have opportunities to influence decision-making.
- *An affordable city* - a place with a wide choice of decent housing to meet people’s need for a stable home.
- *An attractive city* – a place to live that’s clean, attractive, and has accessible open space and countryside.
- *A mobile city* – a place with a co-ordinated transport system that balances the needs of all users and minimises damage to the environment.
- *A customer-focused city* – a place that has easy to use, approachable, high quality, seamless services.

The Brighton & Hove Community Strategy is about to be reviewed so the priorities identified through the Local Area Agreement and informed by the strategy and the Area Investment Framework will now support this process.

3. The City in 2005

The City of Brighton & Hove has managed to avoid many of the problems that face other coastal “resorts” in the UK with a successful and growing economy based on leisure, financial services and the academic sector. New technology and knowledge-based industries are thriving within our City. Whilst there is still much to do to support and develop economic growth and tackle deprivation, long term plans are in place, partners committed and work already underway to ensure our longer term economic sustainability to the benefit to all our residents.

Detailed analysis of the long term needs of the City were undertaken as part of compiling the Community Strategy and more recently, our Area Investment Framework. The Council and a number of its key partners are now aligned behind priorities, which map very comfortably into the “blocks” put forward in the Local Area Agreement prospectus.

The City has identified a real opportunity to use the LAA (and the goodwill of all partners supporting it) to place particular emphasis on what we refer to as the “Liveability” agenda, by which we mean, improving the daily experiences of citizens and visitors within the City. Our focus is on cleanliness and safety of the public and private domain; crime, antisocial behaviour and the fear of crime; and preserving and developing our built and natural environments for the future. In a time of relative economic prosperity it is not surprising that when our citizens were asked what they believed were the most important factors in making somewhere “a good place to live,” issues such as a low level of crime, clean streets, good health services, sound public transport and welcoming parks and open spaces were all high priorities.

Our approach to creating a LAA has therefore been to mesh together the essential Central Government priority policy areas with our citizen’s demands for greater concentration on Liveability issues to focus upon “Creating the City for Living”.

In this phrase, we capture both the strategic essence of taking forward a significant modern city with more human scale aspirations of creating a place where people can put down roots and actively participate in a vibrant city whilst enjoying a high quality of unique urban and coastal life.

This approach may suggest that the “Safer and Stronger Communities block” takes precedence in our approach. Whilst clearly this aspect is a major theme for immediate action, we recognise that the long term quality of life for our citizens will only be assured by tackling issues such as our pockets of deprivation, the overall health and well-being of our adult population and crucially, ensuring the best possible start in life for our City’s children. We therefore intend to use the LAA to build on and sharpen the focus of the strong partnership work we are already engaged in with Health and other partners across the City. These initiatives include the creation of a radical Children’s Trust for the future and ongoing development of high quality adult social care services. In both these areas, a particular theme of policy has been identified whereby better outcomes for people (and the public purse) can be achieved by focusing resource increasingly upon prevention and early intervention rather than “last resort” interventions. This is a challenge faced by communities across the UK but we believe we are well placed to progress this agenda and intend to use the LAA approach to help us in this essential task.

The *Safer and Stronger Communities* block will improve our street scene, community involvement, links with neighbourhoods and community safety.

The *Children and Young People* block builds on the work of our Children's Trust and will secure real improvements in life chances.

The *Healthier Communities and Older People* Block brings together the aspirations of the health White Paper and our status as a healthy city in an innovative and new model for improving the health of older people.

4. A Local Area Agreement - our approach

The City and the City Council have long argued for a greater sense of "letting go" by central government to allow local priorities to be innovatively addressed by partner agencies "on the ground". We also have a strong recognition that key national policy drivers need to be factored into our planning and, in our experience, local and central policy are very rarely mutually exclusive. Where our City (like many others) has experienced difficulties in the past has been where various strands of well-intentioned central policy have had to be knitted together at a local level with financial or programme restrictions placed upon how best this can be done. This is one of the key reasons why the LAA pilot approach looked like a valuable opportunity to us to demonstrate a City such as ours can rise to this dual challenge.

Our approach to creating a LAA has not been one of identifying the funding streams and then working backwards to identify indicators and outcomes needed. We have taken what we believe to be a more strategic approach in which a range of key partners in the City have worked through possible Outcomes and Indicators that best fit national and local policy demand, then determining responsibility for delivery; how funding could be differently applied and what freedoms and flexibilities would be required. Inevitably, this has not always been a clean or linear process as trying out something new often requires learning along the way; we are now confident that what we have arrived at meets the requirements of the original prospectus and our City enabling us to focus on key delivery areas. In doing so we are indebted to the support from GOSE and various central government departments as well as agencies across the City.

We have included the East Brighton NDC as 'aligned' funding streams in our pilot LAA. The NDC programme outcomes are already aligned with our LSP Community Strategy and NR Strategy and we believe that this work will be further enhanced if opportunities for the LAA and NDC funding streams to support and complement each other are maximised.

The timetable has meant that **we envisage the first year of the Local Area Agreement as an iterative process of reshaping and refinement as partners through their own mechanisms and through the Public Service Board create an agreement that is fit for purpose and really tackles those issues identified by our communities.** A joint timeframe will be developed by the Council and the Government Office encapsulating the two phased approach.

5. 2020 City Partners - a Public Service Board for Brighton & Hove

The partnership agenda has been led in our City for several years by a Local Strategic Partnership "the 2020 Community Partnership". This partnership has overseen development of our Neighbourhood Renewal Strategy and the Neighbourhood Renewal Programme; developed a long term Community Strategy "the City of

Opportunities” and recently evaluated and restructured partnership arrangements across the City to fill gaps and tighten focus where required.

The City has been interested in the work of the Innovation Forum and reference in the LAA prospectus to Public Service Boards and these ideas for us have been timely. Whilst reviewing Partnership arrangements it had become evident that a different vehicle was required to focus on the delivery as opposed to setting the longer term strategy.

We were clear that we wanted such a “delivery arm” to bring together key Public Sector providers (in particular Health, the Police, the Local Authority, the Education and Skills providers etc). In December 2004, we therefore established a Public Service Board for the City “the 2020 City Partners.” This body will include representation from the key public service providers, as well as, the Community and Voluntary Sector, the Chair of East Brighton NDC (eb4U) Board of Directors, the Private Sector and the Chair of our Area Investment Framework Board. This Board has had a vital role in shaping the LAA and will have an important role in ensuring delivery and accountability. It is intended to use the **Board as the “delivery vehicle” for the City, taking action, and negotiating solutions and unblocking problems** that will inevitably arise across the way. Chaired by the Leader of the City Council (and supported by Council and other officers) it provides a concrete example of community leadership by a Local Authority in action.

Voluntary and Community Sector Involvement

The Voluntary and Community Sector have been involved in the development of the LAA through the Local Strategic Partnership and the newly established Public Service Board. The LSP has development mornings which are used to discuss the detail of a key initiative. Two have been held - one in October 2004 and one in February 2005. These were well attended by the voluntary and community sector representatives. The LSP has had two presentations and discussions (December 2004 and February 2005). The Public Service Board has met three times and each meeting has focused on the LAA. The Head of the Chief Executive's Policy Team has also met with the co-ordinator of the Voluntary and Community Sector Forum and attended a meeting in February 2005 to discuss the Single Community Programme.

The Voluntary and Community Sector are also involved in the individual blocks having representation on the Children’s Trust and the RAP/DAT Partnership. These partnerships have met to discuss and agree the blocks. The Voluntary and Community Sector will be a key partner in implementing the actions within the blocks.

Joint working continues to be strengthened by Brighton and Hove's involvement in the Change Up programme.

6. The Three Blocks

Supporting People – The Government has approved up to £2.26million of funding to be included within the LAA as the City is viewed as managing the programme well. Local partners and Government will negotiate terms (indicators, targets and monitoring), start date for pooling and the spread between LAA blocks by 30th June 2005. The local Supporting People Board have recently agreed in principle some funds will be used within the LAA. *However references to Supporting People freedoms and funding details within this document have not yet been altered to reflect the Governments agreement and changes will only be incorporated in consultation with partners and Government.*

I) SAFER AND STRONGER COMMUNITIES

This block covers many of the key issues raised by communities in Brighton & Hove and is the strong focus for our Local Public Service Agreement Generation 2 (LPSAG2) targets. In 2003/04, a general survey undertaken by BHCC in 2003/04 reported that the two most important issues to local people were cleaner streets and reducing levels of crime.

Community Safety

The Responsible Authorities Partnership (RAP)/Drug and Alcohol Action Team (DAAT) is currently consulting the community on its next three year Community Safety, Crime Reduction and Drugs Strategy. This will be strongly embedded in the LAA through the Safer and Stronger Communities Fund. This includes our contribution to the national crime reduction targets.

The LAA also includes local targets such as that around prolific offenders. There are 650 adult offenders in Sussex who fall within the national definition of having been convicted of 6 or more recordable offences in the last 12 months. Of those, at least 400 live or operate within Brighton & Hove. Brighton & Hove's Crime and Disorder Reduction Partnership are in full agreement with the rationale to concentrate finite resources on the most prolific and identified priority offenders. The RAP and the DAAT have now considered and approved an outline of a local scheme – and a strategic group to lead its development and monitor outcomes.

Brighton & Hove has the highest estimated injecting drug misuse prevalence in the UK and the highest mortality rate from opiate overdose, the number of problem drug users in treatment is a particular significant measure. This is one of the reasons why drugs has been identified as a high level priority. We aim to increase the number of problem drug users resident in Brighton & Hove in drug treatment programmes via the DAAT partnership agencies. In addition we will work to increase the number of people successfully completing treatment as measured by the proportion of planned exits and by outcome domain scores.

The communities of Brighton & Hove also have a disproportionate fear of crime that emanates from not only crime but the look and feel of the area they live in. Our LPSAG2 has a clear focus on tackling crime hot spots, tackling waste, fly tipping and graffiti as well as improving our parks and open spaces.

Waste

Reducing waste, addresses a key liveability agenda and targets in Brighton & Hove's Community Strategy, to:

- Reduce the amount of waste produced
- Improve the effectiveness and efficiency of waste collection operations
- Re-use and recycle as much waste as possible
- Increase the amount of waste that is composted

Transport

The overall transport aim within the LAA is to run a local targeted campaign to develop and deliver personal and collective transport plans that will achieve awareness of travel choice and modal shift to reduce car travel.

We are proposing two elements in addition to our existing transport strategy targets to achieve the increase:

- A targeted campaign to develop and deliver personal and collective transport plans that will achieve awareness of travel choice and modal shift to reduce car travel. Recent national research has provided evidence that packages of soft or 'smart' transport schemes, in conjunction with physical transport schemes can achieve high levels of modal shift.
- To further develop the roll out of school transport plans across the cities schools.

This will be done in conjunction with a powerful hearts and minds campaign to promote walking, cycling and public transport, raise awareness and show real results

Employment

The Council has four corporate priorities three of which, developing a prosperous and sustainable economy, liveability (improving quality of life in the city), and social well-being and caring for vulnerable people, relate directly to the Government's Welfare for Work agenda. Although in many ways Brighton & Hove is a prosperous city, there remain areas of significant deprivation where services aimed at supporting people in gaining employment are either unavailable or not accessible.

Recent work in certain wards within Hove has demonstrated that, where people are given the right employment and return to work support in their own neighbourhood the number of people taking up employment has increased. This work has also shown that many of the people most in need of support or training are unaware of many of the opportunities that may be available to provide them with that assistance.

Additionally, although there are a number of agencies with substantial contracts with the Department for Work and Pensions and Jobcentre plus there are a limited number of organisations working in neighbourhood areas. People on mandatory welfare to work programmes have to access the contact points in the City Centre. People who are not

on a mandatory Jobcentre Plus Programme, and who live on the fringes of the city, are often not in a position to travel to the city centre to access this support.

Housing

Our local housing strategy sets out our housing vision for the city of Brighton & Hove, that is:

“To do all within our power to ensure all the people of Brighton & Hove have access to decent affordable housing that enables a good quality of life”

The lack of affordable housing and high levels of homelessness within the city create particular challenges for meeting local housing need. To meet these challenges we will lease properties in the private rented sector and bring empty properties back into use that, with support services linked in, will enable us to best meet the needs of vulnerable people.

We will also seek to prevent homelessness and enable people to remain in their own homes through the commissioning of integrated and flexible support services that combined with adaptations and private sector renewal will enable people to live as independently as possible.

Single Community Programme

The Single Community Programme is to support community involvement in the Local Strategic Partnership, Community Strategy and Neighbourhood Renewal Strategy. It merges the Community Empowerment Fund and the Community Learning Chest fund.

Brighton & Hove Community and Voluntary Sector Forum will act as the Responsible body for the Single Community Programme in 2005/06, receiving funding of £272,250. The funding will be included in the Safer and Stronger Communities block of the LAA for 2005/06 and pass-ported to the Forum. The Forum Trustee Board will hold a seat on the new Public Service Board, alongside an elected representative of the Forum Membership as agreed at the December 2004 meeting of the 2020 Community Partnership.

GOSE enlisted the support of a Neighbourhood Renewal Advisor who is working with the sector to finalise indicators that show how the Single Community Programme will:

- Develop a more strategic and coherent approach to the use of wider community participation resources.
- Encourage the Community Empowerment Network (the Forum) to focus on the delivery of programme objectives.
- Provide greater flexibility in the way resources are used so they reflect the needs of different areas.
- Ensure that that the Single Community Programme’s grant making and community development activities are mutually reinforcing.

Objectives

- To maintain Community Empowerment Networks so that they engage fully in the Local Strategic Partnership.
- To support community learning through small grants and the development of learning strategies.
- To support the development of active and resourceful communities by providing small grants.
- To support community involvement in neighbourhood level partnerships so that residents can play a central role in driving neighbourhood renewal.

BLOCK: SAFER & STRONGER COMMUNITIES

Outcome 1

To reduce crime and reassure the public, by reducing the fear of crime and anti social behaviour and to reduce the harm caused by illegal drugs.

Indicators

Details of the indicators, our baseline and our targets, along with milestones (where appropriate) and information on the source of our data, are contained in the **performance indicator table** at the end of this section of the LAA. In summary we intend to;

- Reduce crime by 18.5 % * from the 2003/04 baseline
- Reduce people's perception of anti-social behaviour
- Reduce the perception of local drug use/drug dealing

Funding Streams Requested	Allocation		
	2005/06	2006/07	2007/08
Stronger and Safer Communities Fund (inc PSG)	£461,810	£392,000	£392,000
Domestic Violence Grant	£30,000		
Anti social Behaviour Trailblazer ** see below	£150,000		
Supporting People – Welfare Grant		£30,000	£30,000

It is agreed that in 2005-06 the funding, and therefore the spending profile, for the Safer and Stronger Communities Fund, including the Partnership Support Grant, and for the Domestic Violence grant, will be pooled as part of the LAA.

**** Anti Social Behaviour trailblazer funding**

There is agreement in principle from Government to pool ASB funds if local partners wish, although the current monitoring regime would stand for 2005/06. Relevant terms will be discussed, agreed and incorporated through negotiations between Government and City partners shortly and finalised by 30th June 2005.

The alignment and pooling of funding in 2006-07 and subsequent years will be conditional on further discussions between the Council and its partners, and between them and the Government Office. Those discussions will be concluded by December 2005.

LPSA G2 Targets

(The LPSA G2 targets for Brighton and Hove are still being discussed by the Council and ODPM It is expected that targets will be agreed by the end of June 2005. The eventual LPSA targets may differ).

Targets being discussed seek to;

- Improve our quality of life by reducing the nature and volume of crimes committed by priority and other prolific offenders.
- Improve life chances for vulnerable people with drug related problems by increasing the numbers entering treatment.

Improve our quality of life reduce fear of crime and anti social behaviour by targeting resources to improve liveability in hotspot areas.

Freedoms and flexibilities:

No freedoms and flexibilities in relation to this outcome are granted for 2005-06

The following freedoms and flexibilities have not been agreed and will be the subject of ongoing discussion during the course of the year;

- Although 18.5% is the minimum permitted target for Brighton & Hove, it is considered a highly unrealistic target because it is intended that performance on the BCS Comparator Crimes are based on police recorded crime figures which are subject to the impact of changes in National Crime recording Standards. The required baseline comparison year was prior to the introduction of NCRS. This results in crimes that were not previously recorded as such now being counted. As a result crime figures are higher than would otherwise have been the case. We will continue to do everything within our capabilities to reduce crime. In addition, we intend to develop a series of local performance measures such as local surveys, including our Citizens Panel survey, use of data from other sources, for example, Accident & Emergency, the Ambulance & Fire & Rescue Service, to measure & validate what is believed to be the true local picture of our performance.
- BCU funds (£257,860) will be aligned under this outcome in 2005/06 as they are already committed via the CDRP. Further discussion is planned with regard to full inclusion in future years.
- That the baseline against which our 18.5% reduction is measured is amended, e.g. by correcting data for 2003/04 to take account of the effect of NCRS or by using local surveys against British Crime Survey questions. Government is not willing to agree this.
- That freedom and flexibility is sought to allow local priorities to determine allocation of funds for substance misuse to recognise joint alcohol/drug issues. Government is not willing to agree this.
- The City Council is seeking to reduce the re-offending rate of people leaving prison as ex-offenders are less likely to re-offend if they are housed. This could be achieved by more flexibility regarding the Homeless Acceptance Figures to enable us to claim the same level of subsidy for leased accommodation. We are currently focussed on prevention of homelessness rather than accepting a statutory duty under the homelessness legislation. The same level of Housing Benefit subsidy should be made available for ex-offenders. Not agreed
- The City Council is seeking a removal of all monitoring requirements and grant restrictions with regard to Supporting People. This is so we can link SP with probation resources to assist people to obtain accommodation and get re-settled when leaving prison thus reducing the re-offending rates. This is under consideration by Government but is not yet agreed.

Additional information

- That Brighton & Hove Crime and Disorder Reduction Partnership will continue to deliver against crime reduction and safety priorities identified by neighbourhoods and communities of interest as well as the British Crime Survey Comparator Crimes: all of the priority crimes will be included within the Community Safety, Crime Reduction and Drugs Strategy for 2005/08.

- Business Crime Reduction, Young Peoples Substance Misuse Grant, Confiscated Assets Funds monies will be included in the LAA if these streams are made available in the future.
- SEEDA SRB Community Safety funds will be aligned against this outcome in 05/06.

OUTCOME 2 (SSC)

To have cleaner, safer and greener public spaces through waste minimisation and improving the quality of parks and green spaces, and achieve better communication with service users, so that the service can be more responsive to user requirements.

Indicators

Details of the indicators, our baseline and our targets, along with milestones (where appropriate) and information on the source of our data, are contained in the **performance indicator table** at the end of this section of the LAA.

Outcome 2 under the Safer and Stronger Communities block is proposed as a possible target as part of LPSAG2. The LPSA G2 targets for Brighton and Hove are still being discussed by the Council and ODPM. It is expected that targets will be agreed by the end of June 2005. The eventual LPSA targets may differ. Indicators currently under discussion relate to;

Improving our environment by using our resources more effectively to recycle and reduce residual waste;

- Incentivising recycling
- Increase home composting
- Collection scheme of kitchen waste

Increasing community pride and ownership of the city's parks and open spaces;

- Number of community events per year e.g. 1 major and 4 minor - this might include fayres, celebratory events or practical work days
- Number of children's/educational activities 2-6 per year depending on size of site
- health walks e.g. 1 per month depending on suitability of site
- Active friends group and/or park safe project
- Access for all scheme (infrastructure or promotion of existing facilities) 1 per site
- Green Flag status for at least one site
- survey of local community to assess levels of improvement/satisfaction with the park/open space

Funding Streams Requested	Allocation		
	2005/06	2006/07	2007/08
Waste Performance and Efficiency Grant *estimated	£193,600	£450,000*	£473,000*

It is agreed that in 2005-06 the funding, and therefore the spending profile, for the Waste Performance and Efficiency Grant will be pooled as part of the LAA. No other funding streams relating to this objective have been requested for pooling or alignment this year. The alignment and pooling of any additional funding streams in 2006-07 and

subsequent years will be conditional on further discussions between the Council and its partners, and between them and the Government Office.

Freedoms and Flexibilities:

The following freedoms and flexibilities are agreed for 2005-06:

Freedom and flexibility is sought to divert NDC and NRF monies to use for a series of improvements to parks, opens spaces and play areas in those areas of the city that qualify for the NRF/NDC monies. This would be spent on a series of environmental improvements, including designing out crime, improving lighting and access, new high standards of play and sport equipment, removing graffiti, litter and dog waste, a series of enforcement actions to improve community safety including funding for a fixed period a number of park wardens.

The following freedoms and flexibilities are not agreed for 2005-06 and will be the subject of further discussions during the course of the year:

- Flexibilities to be sought through LPSAG2 negotiations.
- The City Council wishes to have the flexibility to charge for domestic refuse collection and only provide recycling as a free service paid for in full by the Council Tax. The Council will continue to collect non-recyclable refuse up to a certain weight/volume after which a pay as you throw charge would be levied depending on weight/volume. This will incentivise residents to maximise recycling and minimise waste. The savings on the Council Tax will be reinvested in increasing recycling collection frequency and enforcement to prevent illegal fly tipping. Government can not agree to this at present as it would require legislative change.

OUTCOME 3 (SSC)

To increase the capacity of local communities so that people are empowered to participate in local decision-making and are able to influence service delivery.

Indicators (from Single Community Programme guidance)

Details of the indicators, our baseline and our targets, along with milestones (where appropriate) and information on the source of our data, are contained in the **performance indicator table** at the end of this section of the LAA.

The Community and Voluntary Sector Forum are agreeing outcomes and spend by 31 March 2005 using a GOSE appointed Neighbourhood Renewal Advisor. The Single Community Programme will be passported through the LAA.

Funding Streams Requested	Allocation		
	2005/06	2006/07	2007/08
Single Community Programme	£272,250	£	£

It is agreed that in 2005-06 the funding, and therefore the spending profile, for the Single Community Programme will be pooled as part of the LAA. No other funding streams relating to this objective have been requested for pooling or alignment this year. The alignment and pooling of additional funding streams in 2006-07 and subsequent years will be conditional on further discussions between the Council and its partners, and between them and the Government Office.

Freedoms and Flexibilities

No freedoms and flexibilities are sought in relation to this outcome.

OUTCOME 4 (SSC)

To create more sustainable communities through improvements in housing and employment opportunities.

Indicators

Details of the indicators, our baseline and our targets, along with milestones (where appropriate) and information on the source of our data, are contained in the **performance indicator table** at the end of this section of the LAA.

Outcome 4 under the Safer and Stronger Communities block is proposed as a possible target as part of LPSAG2. The LPSA G2 targets for Brighton and Hove are still being discussed by the Council and ODPM. It is expected that targets will be agreed by the end of June 2005. The eventual LPSA targets may differ). Indicators currently under discussion relate to;

Increasing use of private sector properties to improve housing options and reduce homelessness; and

Increasing the number of workless people moving into employment in specified Neighbourhood Renewal areas in the city

Funding Streams Requested	Allocation		
	2005/06	2006/07	2007/08
Housing Benefit Subsidy			
Rural Bus Subsidy * allocation tbc	£25,000*	£30,000*	£30,000*

It is agreed that in 2005-06 the funding, and therefore the spending profile, for the Rural Bus Subsidy will be only be aligned as part of the LAA. No other funding streams relating to this objective have been requested for pooling or alignment this year. The alignment and pooling of additional funding streams in 2006-07 and subsequent years

will be conditional on further discussions between the Council and its partners, and between them and the Government Office.

Freedoms and flexibilities:

No freedoms and flexibilities in relation to this outcome have been agreed for 2005-06.

The following freedom and flexibility has not been agreed as it would require legislative change;

Housing Benefit subsidy. Freedom & flexibility is sought to claim highest level of subsidy for people in private sector leased accommodation without being penalised for high acceptance levels. Currently we have to accept a statutory duty to maximise HB subsidy in leased accommodation but we want to keep our acceptance levels as low as possible and seek to prevent homelessness.

OUTCOME 5

Improving awareness and encouraging use of sustainable transport choices (LPSA G2 target)

Indicators

Details of the indicators, our baseline and our targets, along with milestones (where appropriate) and information on the source of our data, are contained in the **performance indicator table** at the end of this section of the LAA.

Out come 5 under the SSC block is proposed as a possible LPSAg2 target. The LPSA G2 targets for Brighton and Hove are still being discussed by the Council and ODPM. It is expected that targets will be agreed by the end of June 2005. The eventual LPSA targets may differ. The targets under discussion seek;

To develop and deliver personal and collective transport plans that will achieve modal shift and reduce car travel.

To further develop the roll out of school travel plans year on year and monitor their impact.

Funding Streams Requested	Allocation		
	2005/06	2006/07	2007/08
School Travel Plans - capital funding (Aligned)	25,000		
Safer routes to schools –capital funding (aligned)	25,000		

It is agreed that in 2005-06 the funding, and therefore the spending profile, for the School Travel Plans and Safer Routes to School capital funding will be aligned as part of the LAA. No other funding streams relating to this objective have been requested for pooling or alignment this year. The alignment and pooling of additional funding streams

in 2006-07 and subsequent years will be conditional on further discussions between the Council and its partners, and between them and the Government Office.

Freeloms and flexibilities:

No freedoms and flexibilities in relation to this outcome have been agreed for 2005-06

The following freedoms and flexibilities have not been agreed:

1. Changes to the SCE(R) calculation in FSS so that we receive full funding for SCE(R) and a change over to more 100% specific grant funding for capital schemes. The Council is concerned that under the present system delivery of the LTP may not be affordable. (Government cannot agree this as an LAA freedom but GOSE will work with ODPM and Treasury to examine Brighton's concerns in more depth.)
2. That provision of transport for home to school journeys, and access to out of school activities, is improved by freedom and flexibility in 2005/6 for the local authority, in consultation with Head Teachers, to allow local priorities to determine the split between capital and revenue funding (Government can not agree)

Safer Stronger Communities – Performance Indicators

Indicators	Source and Comments	2004/05 Baseline unless stated	2005/06	2006/07	2007/08
Reduce the BCS comparator crime between 2003/04 & 2007/08 by 18.5 % .	This will benefit neighbourhood renewal areas and link to the NRF Neighbourhood Action Plans	17,672 03/04 Baseline year 18,467 est 04/05	17,112 -3.2%	15,757 -10.8%	14,403 -18.5%
Police-recorded crimes of domestic violence where the victim has been a victim of domestic violence within the previous 12 months	Monthly repeat victimisation data rise steeply after first quarter of 2004/05 when the impact of NCRS compliance and CRIB took effect. The baseline figure has been calculated pro rata from the seven month period (Jul 2004 - Feb 2005) since when police recording of DV has accorded with NCRS and CRIB procedures.	441 04/05 Baseline year	419 -5%	397 -10%	375 -15%
Perception of anti-social behaviour Part A - % of respondents who think ASB (excluding drug use/dealing) is a fairly big problem or a very big problem (MORI Survey)	MORI survey carried out as part of the Home Office ASB Unit evaluation of ASB Trailblazer projects. To be repeated March/April 2005 and Spring 2006. (n=400) Measure calculated by taking the average of the mean responses to each the 9 areas of ASB specified in the survey. Base sample includes 'don't knows'	23.8 03/04 Baseline year	20.6 -13.3% In same proportion as 20% reduction over 3 years		

Indicators	Source and Comments	2004/05 Baseline unless stated	2005/06	2006/07	2007/08
Part B - % of respondents who think ASB (excluding drug use/dealing) is a fairly big problem or a very big problem (BVPI General Survey)	BVPI General Survey run every 3 years in Nov-Dec (sample size about 2,000) Measure calculated by taking the average of the average (mean) responses to each the 8 areas of ASB specified in the survey. (Responses do not include 'don't knows')	50.7 03/04 Baseline year		40.6 -20%	
Perception of drug or drug dealing Part A - % of respondents who think drug use or drug dealing is a fairly big problem or a very big problem (MORI Survey)	MORI telephone survey carried out as part of the Home Office ASB Unit evaluation of ASB Trailblazer projects. To be repeated March/April 2005 and 2006. (n=400) Base sample includes 'don't knows'	35 03/04 Baseline year	33.6 -4.0% In same proportion as 10% reduction over 3 years		
Part B - % of respondents who think drug use or drug dealing is a fairly big problem or a very big problem (BVPI General Survey)	BVPI General Survey only run every 3 years (sample size about 2,000) (Base sample does not include 'don't knows') <i>Smaller reduction sought than in other areas because of significant challenges around this target</i>	70.1 03/04 Baseline year		65.9 -6.0%	

Indicators	Source and Comments	2004/05 Baseline unless stated	2005/06	2006/07	2007/08
Improve our environment by using our resources more effectively to <u>recycle</u> and reduce residual waste. (LPSA 2G)	BV82 a&b Overall recycling rate as % of household waste Activity to to agreed depending on LPSA G2 emphasis , such as - increase home composting, -Collection scheme of kitchen waste to result in an equivalent reduction in the percentage of waste disposed of to landfill.	16% (03-04 baseline)	30%	30%	
A community voice to <u>enable communities to participate</u> in decision making and increase the accountability of service providers	New indicator to be measured by survey. Increase the confidence and capacity of individuals and small groups to get involved in activities and build mutually supportive networks that hold communities together Ensuring that local communities are in a position to influence service delivery and, where appropriate, participate in service delivery Developing empowered communities capable of building a common vision, sense of belonging and positive identity where ity is valued.	Community Forum are finalising outcomes by 31/03/05 that meet Single Community Programme objectives. Likely to focus on increasing the effectiveness of the existing Network	Set by 31/3/05	Will depend on future funding	

Indicators	Source and Comments	2004/05 Baseline unless stated	2005/06	2006/07	2007/08
<u>Increase use of private sector properties to improve housing options and reduce homelessness</u> (LPSA 2G)	BV 64 - Number of empty properties brought back in to use annually Below are the LPSA2G unnegotiated targets - Procurement of 200 additional units by 2008 - Provide 50 additional units for move-on accommodation for vulnerable adults	128 (03-04)	129	129	
Improving awareness and encouraging use of sustainable transport choices	BV 102 Passenger trips by bus per year	34.3m (03-04)	36.9m	38.75m	
	BV 104 satisfaction with bus service	80% (03-04)			

II) CHILDREN AND YOUNG PEOPLE

Brighton & Hove is a Children's Trust Pilot, and one of the few national pathfinders successfully bringing all children's services together under the auspices of one Children's Trust Partnership. New governance arrangements ensure the full involvement of all local stakeholders – across social care, education, and health, the statutory, voluntary, independent sector providers, area based initiatives such as Sure Start, On Track, the Children's Fund, New Deal for Communities, Neighbourhood Renewal and the Extended and Healthy schools programmes.

The Children's Trust Partnership has developed a comprehensive strategy that sets out a common vision, shared priorities, and a strategy for change. This strategy informs all of the proposals in the CYP Block.

The strategy is one of the key plans, which underpins the city's Community Strategy, the Local Area Agreement, the Council's Corporate Plan, and the Local Delivery Plan for the health economy in Brighton and Hove. It takes full account of government policy including 'Every Child Matters', the 2004 Children Act, the National Service Framework for Children, Young People and Maternity Services, and the Department for Education and Skills Five-Year Strategy for Children and Learners.

The LAA is a delivery vehicle for the strategy's 3 drivers for change:

- ***Building the Children's Trust Partnership – to drive the process of change through integrated commissioning, partnership and shared information.***
- ***Establishing area based working and integrated management structures – to provide an overarching framework for the co-ordinated provision of social care, education, and health services across the statutory, voluntary and independent sectors.***
- ***Taking a strategic approach to tackling the underlying causes of childhood poverty and local barriers to inclusion and participation - joining up this strategy with the raft of plans promoting well being and economic prosperity in the city***

Proposals in the CYP Block are organised under the 5 *Every Child Matters* outcomes and the shared priorities in the strategy which flow from them. There is, of course, a substantial interrelationship between activities and indicators across the 5 outcomes.

The LAA reinforces the partnership's integrated approach to children's services and will accelerate progress on a number of key issues:

- early intervention and prevention
- children and young people in priority groups and those living in disadvantaged neighbourhoods
- support to families and carers
- budget alignment, and integration of commissioning and management

The proposals reflect:

- a commitment by partners to improve data management, monitoring, and evaluation
- recognition of the links to corporate and multi-agency performance management arrangements and external inspection regimes
- agreement that issues falling outside of the Local Area Agreement will be addressed through other arrangements such as the Compact with the DfES

The **Children’s Trust Partnership has decided that key proposals in the CYP Block will not require substantive changes until 2006/7. This is to support local partnership arrangements and to maintain stability of service delivery.** Key indicator targets are linked to outcomes in the LAA however they may eventually differ subject to agreement by all parties.

BLOCK: CHILDREN AND YOUNG PEOPLE

OUTCOME 1 (CYP)

Stay Safe (Every Child Matters):

Fewer children and young people suffering harm and neglect and more children and young people safeguarded from risks and the potential to offend – and diverted from offending behaviour.

All parents and carers able to access support which builds on their existing skills and understands the diversity of family life in order to strengthen their confidence, resilience and effectiveness. (Children’s Trust Strategy)

Indicators

Details of the indicators, our baseline and our targets, along with milestones (where appropriate) and information on the source of our data, are contained in the **performance indicator table** at the end of this section of the LAA.

Funding Streams Requested	Allocation		
	2005/06	2006/07	2007/08
Safeguarding Grant (see shared assumptions)	£	£ 471,000	£
Hidden Harm (see shared assumptions) <ul style="list-style-type: none"> • DAAT (1) • Supporting People • Working Age Mental Health Services Grant (to be agreed with PCT) • Careers Grant 		£ 850,000 £ 835,000	£ 850,000 £ 835,000
Young People <ul style="list-style-type: none"> • Youth Inclusion Programme (Youth Justice Board) <i>Aligned or may be pooled</i>¹ • eb4u Restorative Justice and Victim Support Aligned 	£82,000 £114,000	£ 80,000 £114,000	£ 80,000 £114,000
Housing <ul style="list-style-type: none"> • Homelessness Strategies • Disabled Facilities Grant • Private Sector Grant Housing Corporation - key worker housing			

¹ Youth Inclusion Programme (YIP) – There is agreement in principle from Government to pool YIP if local partners wish. Relevant terms (indicators, targets and streamlined monitoring) and allocation to be pooled will be discussed, agreed and incorporated through negotiations between partners and government shortly and finalised by June 2005.

It is agreed that in 2005-06 the funding, and therefore the spending profile, for the Youth Inclusion Programme will be decided as above. No other funding streams relating to this objective will be pooled or aligned this year. The alignment and pooling of funding in 2006-07 and subsequent years will be conditional on further discussions between the Council and its partners, and between them and the Government Office. Those discussions will be concluded by December 2005.

LPSA G2 Targets

(The LPSA G2 targets for Brighton and Hove are still being discussed by the Council and ODPM It is expected that targets will be agreed by the end of June 2005. The eventual LPSA targets may differ). The intention is to agree a 'DIVERT' target to reduce the numbers of Looked After Children and related to targeted support for children identified at risk of care. The target to focus on successfully increasing the proportion of children looked after by family and friends rather than introduced into the care system.

Freedoms and Flexibilities

The following Freedoms and Flexibilities are agreed for 2005-06:

In respect of *Private Sector Grants* - flexibility to align budgets in 2005/6 and to create a single local funding stream to undertake works on adaptations, private sector repairs, heating and safety improvements (to include disabled children) (Agreed as within Council flexibilities for this grant regime.) The intention being to expedite processes to provide immediate access to grants and focus spending on meeting needs of vulnerable individuals and their families rather than grant eligibility. **The introduction of one local and streamlined means testing process which is subject only to local audit requirements is not agreed for 2005-06 but will be further explored alongside discussions on the Disabled Facilities Grant.**

The following freedoms and flexibilities are not agreed for 2005-06 and will be subject to further discussion.

Taken together the flexibilities aim to ;

- safeguard children and young people and reduce the numbers of looked after children
- improve services supporting parents and carers affected by unsuitable accommodation, mental health and substance misuse issues, and domestic violence
- reduce the likelihood of young people offending or becoming involved in other high-risk behaviour.

Specifically:

1. The LAA will reinforce Children's Trust strategies which safeguard children and young people and reduce the numbers of looked after children by developing support for parents and carers affected by unsuitable accommodation, mental health and substance misuse issues, and domestic violence. To do this the LAA will focus on the aims and objectives of

Brighton & Hove's local 'Divert Project' (which is also a draft LPSA2 target).

The following freedoms and flexibilities also promote the Children's Trust preventative approach to services. They will enable family and friends, foster carers and professional staff to care for and support children in need, and especially looked after children, those with emotional and behavioural disorder, or a disability or complex needs. These children and young people would otherwise remain in unsuitable accommodation, or be at risk of entering the care system, remaining in out of city placements, being disadvantaged in the transition to adulthood, or becoming young homeless.

1.1. Supporting People -flexibility is required to align budgets in 2005/6 (page 7 refers) and:

- Remove penalties for single homeless acceptance levels in order not to negate opportunities for other support services through SP grant.
- link funds provided for those under LA care to contribute to support under 16's (on the understanding that funding is not diverted from Supporting People Priorities).
- create less onerous monitoring requirements with greater emphasis on outcomes
- Extend the range of support services that SP can fund (on the understanding that funding is not diverted from Supporting People Priorities).

1.2. Homeless Families and Young People – flexibility is required to align budgets in 2005/6 and in relation to penalties for high acceptance levels, and to address Housing Benefit and LA subsidy for families and young people accepted as homeless e.g.

- To maximise benefit without accepting statutory duty thus enabling families to remain in accommodation
- To maximise benefits for under 25's, creates opportunities to prevent homelessness & avoid use of temporary accommodation

1.3. Disabled Facilities Grant -flexibility required to align budgets in 2005/6 and

- expedite processes to provide immediate access to grants and focus spending on meeting needs of vulnerable individuals and their families rather than grant eligibility; by
- introducing one local and streamlined means testing process which is subject only to local audit requirements

1.4. Housing Corporation Guidelines – flexibility on the definition of key workers to better match local workforce needs in line with the Draft Regional Housing Strategy from 2005/6
The council is currently gathering further data to inform further discussions on this flexibility.

1.5. Support to vulnerable adults with children, and vulnerable young people – freedoms and flexibilities to align or pool funding from 2006/7 and through local negotiation with partners in respect of:

- DAAT funding for vulnerable adults – see Safer, Stronger Communities Outcome 1
- DAAT funding for children and young people
- Working Age Mental Health Services Grant
- Carers grant
- Youth Inclusion Programme
- Eb4u Restorative Justice and Victim Support

2. The Safeguarding Grant and Guidance for Safeguarding Board are included in the LAA as a key priority so that the local authority can maximise the effectiveness of local arrangements and funding. Proposals for specific freedoms & flexibilities will follow

publication of the guidance, subsequent local negotiation, and the review of the LAA in summer 2005.

The following milestones will set the timetable:

- March 2005 – ACPC discussion of the LAA
- Guidance published
- One month later – ACPC agrees freedoms and flexibilities linked to autumn budget planning
- One month later freedoms and flexibilities negotiated for LAA 2006/7

OUTCOME 2 (CYP)

Be Healthy (Every Child Matters)

More children and young people enjoying the best possible physical and mental health, healthy lifestyles, and sustainable well-being. (Children’s Trust Strategy)

Indicators

Details of the indicators, our baseline and our targets, along with milestones (where appropriate) and information on the source of our data, are contained in the **performance indicator table** at the end of this section of the LAA.

Funding Streams Requested	Allocation		
	2005/06	2006/07	2007/08
Health - to be agreed between the PCT & the Council			
• Local Development Plan submissions (i.e. halting rise in obesity in children under 11; reduce teenage pregnancy; achieve children’s NSF standard for school nurse to school ratio)			
• CAHMS (PCT)		£900,000	£900,000
• CAHMS (PCT- Grant)		£200,000	£200,000
• CAMHS Grant		£443,000	£443,000
• CAMHS Innovation		£ 26,500	£ 26,500
• Teenage Pregnancy (Grant)	£157,000	Funding not known	
• Teenage Pregnancy (Standards Fund – Vulnerable Children Grant)	£ 45,000	Funding not known	
• Healthy Schools – Education Health Partnership Grant (Standards Fund)	£ 28,000		

<p>Capital Funding: Joint projects under the auspices of the Children’s Trust where there is an opportunity to align or pool capital funding streams across social care, education, health, the Learning and Skills Council or other external funding sources e.g.</p> <ul style="list-style-type: none"> ➤ Child Development Centre ➤ Extended Schools ➤ Vocational Training Centre ➤ Big Lottery Fund 			
<p>Sport & Physical Activity:</p> <ul style="list-style-type: none"> • Sports Programme (Standards Fund and Sport England – to be agreed) Dorothy Stringer • Sports Programme (Standards Fund and Sport England – to be agreed) Longhill • Playing for Success (Standards Fund) • Positive Futures • Positive Activities • Active England: Active for Life • Sport England: Active Communities Fund 	<p>£</p>	<p>£</p> <p>172,000</p> <p>128,000</p> <p>250,000</p> <p>75,100</p> <p>83,500</p> <p>90,000</p> <p>17,000</p>	<p>£</p>

It is agreed that in 2005-06 the funding, and therefore the spending profile, for the Teenage Pregnancy Grant, the Teenage Pregnancy (Vulnerable Children) Standards Fund Grant and the Healthy Schools (Education Health Partnership) Standards Fund grant will be pooled as part of the LAA. No other funding streams relating to this objective will be pooled or aligned this year. This has been agreed by the Regional Teenage Pregnancy co-ordinator.

The alignment and pooling of funding in 2006-07 and subsequent years will be conditional on further discussions between the Council and its partners, and between them and the Government Office. Those discussions will be concluded by December 2005.

Freedoms and Flexibilities

The following Freedoms and Flexibilities are agreed for 2005-06 (subject to Ministerial approval):

Healthy Schools:
 freedom and flexibility for 2005/6 within current Sport England Guidance so that Sports Programme activities included in Healthy Schools targets (Recommended by officials for ministerial agreement).

Teenage Pregnancy;
 freedom and flexibility in 2005/6 to initiate an holistic approach, in anticipation of ring-fence being removed in 2006, to deliver a broad sexual health strategy which includes

teenage pregnancy (Recommended by Regional TP co-ordinator for ministerial agreement)

Access to sporting and leisure activities; freedom and flexibility from 2005/6 to unify/simplify reporting processes e.g. across Active for Life and Active Communities Funding, subject to further discussions with Sports England. (Recommended by officials for ministerial agreement).

Capital funding;

Local authority to have freedom and flexibility to move funding between NDS Modernisation, New Pupil Places, and Schools Access Initiatives funding (DfES Guidelines) to include both approved and new schemes (Recommended by officials for ministerial agreement).

To support development of Sure Start and the Children's Centre programme:

Freedom and flexibility for the local authority to optimise *unspent* capital from the Sure Start local programmes (Hollingdean) to the Council to spend on children and young peoples priorities (Recommended by officials for ministerial agreement)

Freedom to extend the Children's Centre capital completion deadline for specific children's centres (Portslade and Whitehawk) up to a maximum of 3% for retention fees. (Recommended by officials for ministerial agreement).

In addition, the Government Office agrees to:

facilitate a round table discussion of key regional/local partners (including the LSC and Health) in the summer of 2005 to identify freedoms and flexibilities for multi-agency parties in relation to specific capital projects. The Council regards this as essential if the Pathfinder Children's Trust is to be supported.

The following freedoms and flexibilities are not agreed for 2005-06 and will be subject to further discussion.

Taken together with the freedoms and flexibilities granted above, the aim is to;

- reinforce a preventative approach to teenage pregnancy, and mental health and substance misuse issues
- promote healthy lifestyles including improved access to out of school activities
- facilitate integrated capital projects across council, health, and Learning & Skills Council funding streams

1.1 Local Development Plan Submissions to be agreed with PCT and Children's Trust (for alignment or pooling from 2006/7) i.e.

- reduction of obesity
- reduction in teenage pregnancy
- achievement of NSF Standard for school nurse to school ratio

1.2. CAHMS funding - freedoms and flexibilities to be identified as part of the current Children's Trust Service Redesign process (for alignment or pooling from 2006/7)

1.3. Young People and Substance Misuse: This is a locally pooled budget across health, education, the Youth Offending Team & Connexions. Freedom and flexibility had been

requested for 2005/6 to:

- include Home Office Positive Futures (or Activities?) funding in the pooled budget (currently administered through YOT)
- unify the complex monitoring requirements of the GOSE drugs team.

This freedom and flexibility has not been agreed for 2005/06, however we will be continuing to negotiate with regard to the inclusion of this stream as part of phase 2.

1.4 For negotiation during 2005/6, in the context of national review for inclusion in 2006/7

- Ability to choose the type of Government support for capital investment i.e. either capital grant SCE(C) or supported borrowing SCE(R) for inclusion in phase 2.
- Set a level playing field for different types of Government support by ensuring that Floor authorities receive a reasonable level of revenue grant to help meet the annual costs of supported borrowing through the floor grant system.

1.5 Remove the restrictions on having to use capital grant within a 17-month timeframe.

OUTCOME 3 (CYP)

Enjoy and Achieve (Every Child Matters)

More children and young people getting the most out of life, fulfilling their individual potential, whatever that might be and developing appropriate skills for adulthood, active citizenship, and economic well being. (Children's Trust Strategy)

Indicators

Details of the indicators, our baseline and our targets, along with milestones (where appropriate) and information on the source of our data, are contained in the **performance indicator table** at the end of this section of the LAA.

Early Years 0-4

Indicators will be developed once we have details of DfES funding and targets for 2006-8. They are likely to include:

General Sure Start Allocation

- increase in the stock of childcare places in disadvantaged communities and other areas (by increasing flexibility of delivery)
- number of children reached in Children's Centre areas.
- number of full daycare places created in children's centres (however we would want the flexibility to delay opening places as described above unless substantial start-up funding is available - we will need to return to this when our allocation is known).

Sure Start Local Programmes

- 100 per cent of families with new babies are visited in the first 2 months of their babies' life and given information about the services and support available to them;
- an increase in the number of mothers breastfeeding at birth, 6 weeks and 17 weeks (cross reference to health section);
- number and proportion of mothers in Sure Start local programme areas who continue to smoke during pregnancy (cross ref to health section).

Ages 4-12

- School attendance % of ½ days missed due to total absence in primary schools maintained by the authority (academic years) 2004/05 target = 5.5 %. 2005/06 target 5.4% 2006/07 = 5.3%. 2007/08 = 5.2% (BV46)
- % of pupils in local authority schools in the previous summer achieving level 4 or above in Key Stage 2 English test (academic years) 2004/05 = 78%, 2005/06 = 80% (BV 40 &41)
- % of pupils in local authority schools in the previous summer achieving level 4 or above in Key Stage 2 Mathematics test (academic years) 2004/05 = 79%, 2005/06 = 82%

Childcare: we are requesting that the General Sure Start Allocation relating to children 4-14 should enter the LAA from 2006. Indicators will be developed as explained above. They are likely to include:

- Increasing the stock of childcare places
- A reduction in the annual turnover of Ofsted-registered full daycare providers, out of school clubs
- Number of schools open 8-6
- Out of school childcare places accessible to children with special needs

Out of school learning activities i.e.

- Increased number and quality of educational opportunities for young people delivered by arts organisation, museums, libraries and galleries particularly in deprived areas

Ages 13-19

- School attendance - % of ½ days missed due to total absence in secondary schools maintained by the authority (academic years) 2004/05 = 8.0%. 2005/06 target = 7.9% 2006/07 = 7.8%. 2007/08 = 7.7%
- Number of pupils on rolls permanently excluded during the year from all schools maintained by the authority per 1,000 pupils (academic years) 2004/05 = 0.81 and 2006/7 target = 0.81
- % of pupils in local secondary schools achieving:
(academic year) 2004/05 = 5 A*-G 92%
(academic year) 2005/06 = 5 A*-G 92%
(academic year) 2006/07 = 5 A*-G TBC

These are school aggregates rather than specific targets

% of pupils in local secondary schools achieving;
(academic year) 2004/05 = 5 A*-C 55%
(academic year) 2005/06 = 5 A*- C 57%
(academic year) 2006/07 = 5 A*- C TBC

% of pupils in local secondary schools achieving;
(academic year) 2004/05 = 1 A*-G; 95%
(academic year) 2005/06 = 1 A*-G 95%
(academic year) 2006/07 = 1 A*-G TBC

These are school aggregates rather than specific targets

- Out of school learning activities (see above)

Looked After Children

- % of children leaving care aged over 16 who achieve 1 GCSE A – G. 2004/5 target 45% (PAF A2)

Funding Streams Requested	Allocation		
	2005/06	2006/07	2007/08
Sure Start Early Years General Programme		£ 1,450,471	£ 1,450,471
Sure Start 1 (project funding)		£ 814,392	£ 814,392
Sure Start 2 (project funding)		£ 472,781	£ 472,781
On Track		£ 280,351	£ 280,351
Children's Fund		£ 812,895	£ 797,556
Earlylink (eb4u)		£ 155,000	£

			155,000
Extended Schools: <ul style="list-style-type: none"> Standards Fund EC Behaviour Improvement Programme (Excellence Cluster) 		£ 412,000 £ 168,000	£ 412,000 £ 168,000
Funding for out of school activities, sports/leisure etc (to be identified)		£	£

No funding streams relating to this outcome will be aligned or pooled in 2005-06. The alignment and pooling of funding in 2006-07 and subsequent years will be conditional on further discussions between the Council and its partners, and between them and the Government Office. Those discussions will be concluded by December 2005.

LPSA G2 Targets

(The LPSA G2 targets for Brighton and Hove are still being discussed by the Council and ODPM It is expected that targets will be agreed by the end of June 2005.) Relating to this outcome the Council proposes to agree targets relating to:

SCHOOL ATTENDANCE

- address the needs of families with children that are attending less than 80% of the time.

SCHOOL ATTAINMENT

- By 2008, 97% of pupils on leaving statutory education will have attained at least one qualification at level 1. This will be achieved by developing a wider curriculum choice and improved guidance for students.

Freedoms and Flexibilities:

The Council and its partners are seeking Freedoms and Flexibilities which:

- consolidate the neighbourhood focus and early intervention and preventative approach taken by the Children's Trust
- integrate data collection and reporting across all externally funded programmes
- support strategies to improve school attendance and attainment (LPSA2)

The following freedoms and flexibilities are agreed for 2005-06;

Children in Need – National Sure Start has a very loose definition of reach and it would help our strategy to firm this up. We would therefore propose a definition of reach in SSLP/Children's Centre areas that encourages programmes to give most support to the children and families most in need.

The following freedoms and flexibilities are not agreed and will be subject to further discussion during 2005;

1. Local Programmes – 2006/7

Alignment: The Children's Trust Partnership ensures the alignment of local area programme

funding. Local partnerships have already allocated budgets for 2005/6, and therefore proposals are for 2006/7 and 2007/8.

Local governance and parental involvement: All proposals for freedoms and flexibilities will be developed through local governance arrangements. The following milestones will ensure parental involvement:

- by March 31st 2005: Local Area Agreement discussed with local partnerships, and 'quick-wins' identified
- by May 31st: Local partnership's identify freedoms and flexibilities
- by September 1st: Children's Trust Partnership brings together proposals for freedoms and flexibilities
- by November 30th : proposals finalised and agreed through Children's Trust governance structure for discussion with GOSE

Key Issues:

- *Funding:* The LAA will facilitate a coherent strategic development or exit strategy for the city's network of local programmes. Specifically, by 2006 the Children's Trust Partnership must reconcile the impact of those funding streams scheduled to end, the removal of some ring-fence arrangements, and the current uncertainty about future funding for some programmes. This is in line with GOSE approval of the Children's Fund Strategic Plan for one year only.
- *Freedoms & flexibilities:* preliminary discussion with programme managers has identified 3 key issues for the LAA – geographical boundaries, age-based eligibility criteria, and the plethora of uncoordinated targets, performance indicators, and reporting arrangements within and between programmes
- *Integration:* The Children's Trust Partnership has set the framework for the strategic development of children's services. The priority given to integrated commissioning, management, and area-based working, will determine the future shape of local projects. It is envisaged that the LAA will support the development of an integrated programme focussing upon disadvantaged neighbourhoods and communities and bringing together:
 - Early Years 0 –4 (2006/7) – including Sure Start, Neighbourhood Nurseries, Children's Centres, and mainstream funding
 - Ages 4 –12 (2006/7) – including Children's Fund, On Track, NRF, EB4U, Standards Fund
 - Ages 13-19 – including Connexions, On Track, NRF, EB4U, Standards Fund

2. Extended Schools:

Freedom and flexibilities to support the development of the extended school programme

- both funding streams, and Healthy Schools funding, to be consolidated and reporting systems unified

OUTCOME 4 (CYP)

Achieve economic well-being (Every Child Matters)

More children and young people getting the most out of life, fulfilling their individual potential, whatever that might be and developing appropriate skills for adulthood in order to achieve economic well being. (Children's Trust Strategy)

Indicators

Details of the indicators, our baseline and our targets, along with milestones (where appropriate) and information on the source of our data, are contained in the **performance indicator table** at the end of this section of the LAA.

Below are additional indicators that may be developed for 2006

- % of young people who were looked after on 1st April in their 17th year who were engaged in education, employment, or training at age 19. 2004/5 target 60% (PAF A4)
- 85% reaching Level 2 at 19 by 2007
- 28% of 16 – 21 year olds in apprenticeships by 2007

Funding Streams Requested	Allocation		
	2005/06	2006/07	2007/08
NDC Bridge to Employment (NDC/EB4U)		£ 145,000	£ 145,000
Mobile Information Project (NOF)		£ 41,000	£ 41,000
Pathfinders (DfES)		£ 100,000	£ 100,000
Student Awards (DfES/LSC)		£ 76,000	£ 76,000
LEA 14-19 Strategy			
Transport Project (16+ access to FE) (DfES)		£ 181,000	£ 181,000
LSC revenue and capital funding streams (linked to 14-19 agreed post-inspection action plan) (aligned)	£50,000	£	£
Aim Higher and Routes to Progression – access to Higher Education Programmes			

It is agreed that in 2005-06 the funding, and therefore the spending profile, for the LSC revenue and capital funding streams, linked to the 14-19 agreed post-inspection action plan, will be aligned with the outcomes of the LAA. No other funding streams relating to this objective will be pooled or aligned this year. The alignment and pooling of funding in 2006-07 and subsequent years will be conditional on further discussions between the Council and its partners, and between them and the Government Office. Those discussions will be concluded by December 2005.

Freedoms and flexibilities:

The following freedoms and flexibilities are agreed for 2005-06;

Freedoms and flexibilities to align budgets from 2005/6 in relation to relevant Local Authority and LSC funding streams e.g. 14-16 flexibility money.

Freedoms and flexibilities to align budgets from 2005/06 in relation to relevant local authority and LSC funding streams to more fully take into account post-16 provision.

Freedoms and flexibilities to align budgets from 2006/7 subject to negotiation with local partners in relation to relevant Local Authority and Higher Education funding streams.

The following Freedoms and flexibilities are not agreed for 2005-06 but will be subject to further discussion during the course of the year;

improve the integration and effectiveness of vocational and work related learning provision and funding streams to meet the agreed priorities in the agreed 14-19 post-inspection implementation plan

OUTCOME 5 (CYP)

Make a positive contribution (Every Child Matters)

More children and young people getting the most out of life, fulfilling their individual potential, whatever that might be and developing appropriate skills for adulthood and active citizenship. (Children's Trust Strategy)

Indicators

Details of the indicators, our baseline and our targets, along with milestones (where appropriate) and information on the source of our data, are contained in the **performance indicator table** at the end of this section of the LAA.

Numbers of children and young people involved in school councils, volunteering, youth services activities – this may be developed as an indicator.

Funding Streams Requested	Allocation		
	2005/06	2006/07	2007/08
Integrated Youth Services Programme:	£	£	£
• Transforming Youth Work Development Fund (GOSE)		£50,000	£50,000
• Positive Activities for Young People (GOSE)		£70,000	£70,000
• Positive Activities (GOSE – Connexions PA)		£30,000	£30,000
• Voice 4 the Future (NDC/EB4U)		£165,000	£165,000
Connexions: Intensive Personal Advisors (GOSE)		£ 407,800	£ 407,800

Participation by Young People: <ul style="list-style-type: none"> • Change Fund (LA) • Funding for School Councils etc • Coalition for Youth and Children's Rights - Still bidding for • Young People's Parliament 		£47,000 £9,000 £24,000	£47,000
Asylum Seekers e.g. <ul style="list-style-type: none"> • Home Office Grants – to be identified 		£	£

No funding streams relating to this outcome will be aligned or pooled in 2005-06. The alignment and pooling of funding in 2006-07 and subsequent years will be conditional on further discussions between the Council and its partners, and between them and the Government Office. Those discussions will be concluded by December 2005.

Freemoms and flexibilities:

The following freedoms and flexibilities are agreed for 2005-06;

freemoms and flexibilities for to pool the multiple external funding streams to create one Youth Services programme including integration of data collection and sharing, and monitoring and evaluation. **Agreed to merge the transforming Youth Work Development Fund with the Special Education Needs and Disability Act Funding as a step towards an integrated youth services programme.**

The following freedoms and flexibilities are not agreed for 2005-06 but will be subject to further discussion during the course of the year;

freemoms and flexibilities in relation to alignment or potential to pool Connexions funding streams from 2005/6 through the local Children's Trust Pilot initiative;

freemoms and flexibilities re: accommodation and care packages to support young asylum seekers transition to adult services.

Children and Young People – Performance Indicators

Indicators	BVPI	2004/05 Baseline	2005/06	2006/07	2007/08
Primary category for Child Protection Registration:	Current indicator BV 162 reviews of child protection cases	95% 94% (03-04)	96%	98%	
	Possible switch to NEW Indicator, & target when available in 3rd quarter 2005/6 (ACPC to agree new 'hidden harm' categories by 1.4.2005 e.g. Alcohol abuse, Substance Abuse, Domestic Violence, poor parenting, Schedule 1 etc.	Baseline and established by end 2nd quarter	Targets established Q3		
Reduce the number of children looked after per 10,000 of child population	Number of children looked after per 10,000 of child population	Estimate 81	Indicator and target to be considered by partners as LAA focus develops by end of 2005		
DIVERT target to reduce the numbers of looked after children and an initiative around targeting support for those identified at risk of care.	Target will focus on increasing proportion of children looked after by family/friends rather than in the care system	Baseline and targets may be set within LPSA G2 negotiations if not partners will consider in the LAA by Dec 05			
<u>Numbers of conceptions of females 15 – 17</u> per 1,000 population of that age group in that year	BV 197 reduction in numbers of conceptions amongst 15-17 year olds	38.4	36.0	33.6	31.2
Increase in chlamydia screening	% sexually active young people aged between 15 and 24 screened	10%	30%	40%	
<u>% of schools with 20+ free school meals to reach Healthy Schools Level 3</u>	Number of schools meeting the Healthy Schools standard dfes indicator	11%	100%	100%	100%

Indicators	BVPI	2004/05 Baseline	2005/06	2006/07	2007/08
% of all <u>schools locally to reach Healthy Schools Status</u>	dfes indicator	to be confirmed by 30/06/05	to be confirmed by 30/06/05	50% achieved by Dec	
Increase participation in sports/leisure activities	new local indicators to be confirmed	to be confirmed by 30/06/05	to be confirmed by 30/06/05		
Sure Start	Families with new babies visited in first 2 months of life and given info about services and support available	Aim for 100% date to be achieved and baseline will be concluded in the Sure Start Plan or via PCT data – tbc April 05			
School attendance % of ½ days missed due to total absence in <u>primary schools</u> maintained by the authority (LPSA2G)	(BV46) target expressed as % attending	93.89% (03-04) (academic year 03-04)	94.50% (academic year 04-05)	94.60% (academic year 05-06)	94.70% (academic year 06-07)
School attendance - % of ½ days missed due to total absence in <u>secondary schools</u> maintained by the authority (LPSA2G)	BV 45 target expressed as % attending	91.31% (03-04) (academic year 03-04)	92% (academic year 04-05)	92.10% (academic year 05-06)	92.20% (academic year 06-07)
Improving achievement in schools as % of 16 year olds gain at least <u>one level 1 qualification</u>	Local indicator Stretch (up to 97% by 2008) to be concluded via LPSA G2 process. Target will focus on hard to reach groups with support from NRF	94.7 provisional (academic year 03-04)	95.% (04/05 05/06)	to be confirmed 30/06/05	
% of pupils in local secondary schools achieving 5 A*-C; 5 A*-G; <i>NRF particularly supports these targets in the NDC area</i>	BV 38 GCSE performance 5 A*-C BV 39 GCSE performance 5 A*-G	49.4% (academic year 03-04) 87.1% (academic year 03-04)	55% 92% (academic year 04-05)	57% 92% (academic year 05-06)	TBC 2006/07 TBC

Indicators	BVPI	2004/05 Baseline	2005/06	2006/07	2007/08
90% of 16 – 19 engaged in structured learning by 2007		Baseline and trajectory to be confirmed 30/06/05 to achieve Target of 90% by 2007			
Reducing number of 16-18 year olds who are not in employment, education and training	2004/5 target = 5.24% NEET indicator currently set at Sussex county level	Nov 04 Sussex 6%	Consideration will be given to City targets all to be confirmed 30/06/05		
Numbers of children and young people involved in school councils, volunteering, youth services activities	Producing methodology for gathering information by 30/06/05	Baseline and indicators to be developed by partners 30/06/05			
Youth Service	25% contact with young people aged 13 – 19	Baseline and indicators to be developed by partners 30/06/05			
	Youth Service 15% participation with young people aged 13 – 19				
	Youth Service 30% of participants gaining an accredited outcome				

III) HEALTHIER COMMUNITIES AND OLDER PEOPLE

The Healthier Communities and Older People Block focuses on the following strategic objectives:

- To reduce health inequalities through addressing wider determinants of ill health
- To contribute to healthier communities through supporting individuals to take responsibility for achieving improvements in lifestyle
- To enable people to live independently in the community through providing community based services and focusing on services that prevent deterioration in people's health and well being
- To focus on the provision of services to vulnerable groups within the community, in particular responding to the needs of older people.

It will have a specific focus on older people given demographic trends and the fact that significant levels of health and social care resources are deployed to meet the needs of this section of the population.

There are a number of existing strategies and plans across the local health economy that contribute to the achievement of these strategic objectives. The LAA is seen as a way of achieving *added value* to work already being undertaken.

'Healthy Ageing' is a core theme of the World Health Organisation (WHO) Phase IV Healthy Cities Network 2003-7. Brighton & Hove was designated as a WHO Healthy City in July 2004. The City has signed up to achieve demonstrable improvements for the health and well-being of older people as part of our participation in Phase IV. These commitments dovetail neatly with the mandatory outcomes for the Healthier Communities and Older People's block.

Brighton & Hove aims to take a focused approach and to achieve *on the ground change* that can be built on. Conscious of the need to develop sustainable communities and to make the necessary links between local social, environmental and economic issues, it will seek to target two local communities that are neighbourhood renewal areas and where there are known to be high levels of deprivation, health inequality and a vulnerable ageing population. Targeting in this way will enable innovative ways of working across professional and agency boundaries to be tested out.

Subsequent discussions between the City Council and the Primary Care Trust led to agreement to explore a LAA for Block 3 at a ward / neighbourhood level. **Queen's Park and Hangleton and Knoll wards were selected as pilot areas.**

The rationale for this choice was as follows. It is important selected LAA areas **dovetail with work carried out as neighbourhood renewal** both for the purpose of geographical configuration, and also for the purpose of access to an established network with a mindset and way of working that favours cooperation. It is also important that selected areas do not conflict with service areas for delivery of older peoples services. These wards met these criteria. Both Queen's Park and Hangleton and Knoll wards have substantial elderly populations: there are 7,408 households in Queen's Park of which 25% contain one or more pensioners and in Hangleton and Knoll there are 5,9313 households of which just under 30% contain one of more pensioners. One of these wards is in Brighton and the other in Hove. It was agreed that partners would explore the development of a Sure Start type model, but based on

services for older people, whereby existing local services were brought together in a geographical area to enhance joint working.

This process will include:

- drawing on established models, e.g., Sure Start
- engaging the local community through consultation
- building on neighbourhood renewal work already undertaken
- using public health data to inform understanding of needs
- using a risk assessment model in order to target priority individuals/groups of at risk people within community.
- Using the 'life-course' approach for active ageing advocated by the WHO

Activity will also be focused initially on key areas that will have significant impact on the identified key strategic objectives:

Morbidity: The key causes of morbidity in older people that result in emergency hospital admission are: infectious disease, falls, chronic obstructive pulmonary disease and heart failure. The implementation of a coordinated service to identify residents at risk and prevent hospital admission would have significant impact on achieving a healthier community: freeing up further resources to enable more effective delivery of healthcare and enabling people to continue living independently in the community;

Direct payments: the use of direct payments will increase access to services, enable flexible needs driven services, and enable people to live independently and maintain control over lives;

Diet and exercise: healthy diet and exercise are major factors in the achievement of healthy lifestyles for individuals and hence a healthier community. The diet and fitness of older people are often overlooked;

Improved housing for older people: safe and appropriate housing is at the root of achieving healthy communities; poor housing is one of the key determinants of poor health and well-being; This supports the Governments target on improving standards in the private sector for vulnerable people.

Carers: the role of carers is crucial in enabling vulnerable people to remain in the community. Without carers it is likely that there would be an increased demand for health and social care services. Support for carers is, therefore, crucial and an important part of achieving healthy community; particularly in relation to older people who make up significant proportion of both carers and cared for.

It is not possible, at this stage, for the PCT to outline its financial commitments to the LAA Healthier Communities block as it is currently developing its Local Delivery Plan (LDP) for 2005/6 within the funding available. Bids which may potentially contribute to the Healthier Communities block are competing with other priorities to delivery performance targets and standards outlined in National Standards, Local Action: Health and Social Care Standards and Planning Framework, 2005/06-2007/08. The Brighton & Hove LDP will be ratified by the SHA in March 2005. However there is a clear commitment for joint activity.

Key indicator targets are linked to outcomes in the LAA however they may eventually differ subject to agreement by all parties, particularly as the PCT finalise their Local Delivery Plan .

BLOCK: HEALTHIER COMMUNITIES AND OLDER PEOPLE

OUTCOME 1 (HCOP)

Improved health for older people through the prevention and early identification of key causes of morbidity: infectious disease, falls, chronic obstructive pulmonary disease and heart failure

Indicators

Details of the indicators, our baseline and our targets, along with milestones (where appropriate) and information on the source of our data, are contained in the **performance indicator table** at the end of this section of the LAA.

Additional indicators may be developed around:

- Identification of people at risk in pilot areas
- Recruitment of professionals trained in identifying risk by establishing a community matron service to case manage patients within primary and community care
- Evidence of health promotion activities targeted at people at risk
- Reduction in emergency hospital admission for residents aged over 75 years

Funding Streams Requested	Allocation		
	2005/06	2006/07	2007/08
PCT LDP Funds (PCT is unable to commit to specific funding at this stage until further completion of LDP process) In principal commitment to include part funding of Community Matrons who will be asked to target LAA populations in first instance with reference to indicators identified above.	£		
Transport & urban planning funds	£	£	£

No funding streams relating to this outcome will be aligned or pooled in 2005-06. The alignment and pooling of funding in 2006-07 and subsequent years will be conditional on further discussions between the Council and its partners, and between them and the Government Office. Those discussions will be concluded by December 2005.

Freedoms and Flexibilities:

The following freedom and flexibility is agreed for 2005-06;

Freedom and flexibilities are sought to allow local priorities to determine allocation of resources to enhance provision of morbidity prevention activity (subject to PCT and SHA meeting national priorities)

Additional information to be developed

- The LPSA target will be to proactively reduce emergency admissions for older people (>65years) by 5% per year ending for the local population (exact figure to be agreed in terms of numbers of people) and emergency bed days by 1%.

- Key areas of local focus of client group includes:
 - Falls
 - Respiratory problems
 - Infections (cellulitis, urinary, D&V and chest)
 - Heart Failure.

LAA targets to be set per client group when baseline is established and agreed.

- Awaiting confirmation of funding for a Community Matron Service.
- PCT localities for Community Matron Service (East, Central and West) consistent with **neighbourhood renewal area geographical focus of Hangleton and Queens Park**. (Note: *virtual co-terminosity in this respect may be sufficient*)
- Additional capacity is acquired to co-ordinate cross-sector provision contributing at LAA level. Consideration will be given to the role and capacity of the proposed Healthy Communities Project Officer in this respect.

In addition, there are two Local Enhanced Services (enhanced services provided in primary care) bids in the Local Delivery Planning bidding process for 2005/6 - 2007/8 that aim to contribute to a reduction in emergency admissions among the older population:

- The development of emergency admission registers to enable the identification of patients at high risk of readmission to hospital, and the provision of case management to prevent/ reduce readmission for these patients;

- The development of screening tools and care management protocols for those at high risk of readmission.

The availability of data on three or more hospital admissions in those over 65 years of age by postcode and GP makes it possible to identify high intensity users from the two defined neighbourhood areas. It may therefore be possible to set stretch targets based on improvements beyond the existing NHS local targets.

New locality boundaries for older people's service provision are in preparation and will be presented to the PCT Board in March 05. It is essential that neighbourhood renewal and LAA areas match any new locality boundaries for older people.

A further area that might be included under this outcome is screening for the onset of dementia in older people with a particular focus on delaying progression and associated causes of morbidity.

OUTCOME 2 (HCOP)

Improved health of the population; increased life expectancy and reduced health inequalities through the promotion of healthy lifestyles (diet and exercise)

Indicators

Details of the indicators, our baseline and our targets, along with milestones (where appropriate) and information on the source of our data, are contained in the **performance indicator table** at the end of this section of the LAA.

Additional indicators *may* be developed as below

- Reduction in mortality rates from cancer and heart disease (To reduce death rates from CHD by at least 25% in people under 75 years by 2005 compared to 1995-1997, targeting the 20% of areas with the highest rates of CHD – city-wide target)
- Reduction in smoking rates (contribution to achieving local target to achieve four week smoke free status (4 week quitters) among manual groups: 2,354 by March 2005 (we are on target to achieve this) and 4,379 by March 2006.
- Evidence of activity designed to promote or provide opportunities to improve individuals' lifestyles (consultations, health education campaigns, service developments, community capacity building, health promotion training for front-line practitioners, other health promotion developments.)

Achievement of relevant recommendations in the Director of Public Health's Annual Report 2004. The recommendations are focused on city wide action. All apply to action in the proposed pilot areas for the LAA:

- (x) that the PCT and the Council work together to collect and collate better information on the health of particular groups, such as refugees and asylum seekers
- (x) that current joint PCT and City Council approaches to preventing accidents, improving mental health and reducing suicides should be reviewed with the aim of meeting current national targets
- (x) that primary and secondary care services should be more focused on reducing health inequalities. The PCT approach to developing enhanced primary care services and new primary care premises should include a health inequalities focus
- (x) the PCT and City Council should make tackling the problems that result from alcohol and substance misuse a greater priority
- (x) the endorsement, publication and management of strategies tackling weight, exercise and diet
- (x) to review the health impact of extending smoke free environments
- (x) greater joint investment to tackle the problems that result from reduced social capital
- (x) that the LSP should adopt a Health Inequalities Strategy which includes a specific health equity audit
- (ix) to use healthy city status as a catalyst for more action on health inequalities within the city
 - (x) the development of a local public health network for public health specialist and practitioners to tackle the key public health priorities that the city faces.
 - (xi)

Funding Streams Requested	Allocation		
	2005/06	2006/07	2007/08
PCT Indicative Smoking Cessation Funds	£	£	£
PCT Community Fund	£	£	£
PCT LDP	£	£	£
PCT Health Promotion	£	£	£
Sports development funding	£	£	£
Access & Systems Capacity Grant (All outcomes)	£	£	£

No funding streams relating to this outcome will be aligned or pooled in 2005-06. The alignment and pooling of funding in 2006-07 and subsequent years will be conditional on further discussions between the Council and its partners, and between them and the Government Office. Those discussions will be concluded by December 2005.

Freemoms and Flexibilities;

No freedoms and flexibilities are granted in relation to this outcome in 2005-06.

We will wish to discuss possible freedoms and flexibilities in relation to the following during the course of the year;

- Funding will be maintained to enable the Brighton & Hove Smoking Stop Smoking Service to meet its star rating targets for four week quitters. The service does not discriminate on the basis of age. The service will ensure that older people have access to brief, intermediate and advanced smoking cessation support. A significant stretch to increase numbers of older people giving up smoking will require additional smoking cessation capacity and commensurate funding.
- There are active links with the Safer & Stronger Communities block to reduce older people's fear of crime and thereby encourage confidence in keeping older people mobile, independent and involved in community life.
- Reducing structural barriers to health for older people requires active links with proposed action in this block (Health Outcomes 3, 4 & 5).
- The Brighton & Hove Active Living Directory outlines opportunities for older people to participate in mild to moderate exercise. Reducing structural barriers will increase older people's ability to take advantage of these opportunities.
- Need to maximise use of the Single Assessment Process and Community Nursing assessment processes to identify older people who would benefit from supported behaviour change.
- In delivering this development we work in partnership with existing consultation and engagement processes, for example: the Older People's Council, the Older Persons' Coalition, and the proposed Older People's Champions Network.
- The Healthy City Programme must be appropriately funded to deliver 'healthy ageing' W.H.O. core theme commitments.

Relevant Public Health submissions to the LDP include:

- Tackling health inequalities / Delivering PH White Paper Appointment of 2 PH Practitioners in Health Inequalities

- Develop a Locally Enhanced Scheme to increase coverage of flu vaccination programme for people over sixty-five years of age and at risk (e.g. people with coronary heart disease).
- *The Big Weight Debate*² – a public health campaign that (1) engages the community, business, voluntary and statutory sectors in action to reduce obesity and overweight for the whole population (2) canvasses views that support healthy public policy change and improves service delivery across all sectors
- **Weight Management Groups – pilot facilitated weight management groups in various settings, targeting overweight and obese people, especially from deprived communities.**

Smoking Cessation – these funds are prioritized and allocated to addressing reduction in smoking among manual social groups, pregnant women and young people. This work is already targeted at NR areas.

Healthy Lifestyles – Neighbourhood renewal fund allocates grants to healthy lifestyles activities.

The PCT's Health Promotion function has small project budgets for health promotion and older people, action on food and exercise. The PCT's Health Promotion function supports two older peoples' projects in the Hangleton area: Health Walks, and involvement of older people in leading walking buses for children to and from local schools.

The PCT also allocates Community Funds to a number of defined neighbourhoods within the city – this is currently under review. Some of current funding allocations to specific communities are tapering off. This releases funds which can potentially contribute to the LAA neighbourhoods for specified activity. In principle the PCT will consider a proposal to joint fund a Neighbourhood Community Health Project Co-ordinator for the two LAA neighbourhoods in this block.

There is significant service activity under the large block contracts with the provider Trusts that supports healthier lifestyles for older people, but this would take significant work to unpick and would delay agreement within the LAA timeframe.

Consideration will be given to how healthy urban planning can improve the living environment for older people to achieve better health outcomes. There are opportunities to build safer urban and street environments in the pilot neighbourhoods to reduce risks of trips and falls, reduce fear of crime, increase participation in physical and social activity, increase accessibility to services. This includes improvements in lighting, safety, access for people with limited mobility, and parking for people with impaired mobility.

OUTCOME 3 (HCOP)

Improved quality of life for carers and the vulnerable people they care for

Indicators

Details of the indicators, our baseline and our targets, along with milestones (where appropriate) and information on the source of our data, are contained in the **performance indicator table** at the end of this section of the LAA.

² LDP funds sought for a 'Big Debate' to market key public health messages in the summer months of each year over the next three years.

Funding Streams Requested	Allocation		
	2005/06	2006/07	2007/08
PCT Local Delivery Planning Bids	£	£	£
PCT LDP Funds	£	£	£
PCT Access to training budgets	£	£	£
PCT Local Enhanced Services budgets	£	£	£
Disabled Facilities Grants (<i>locally aligned</i>)	£50,000	£50,000	£50,000
Carers Grant <i>locally aligned</i>	£5000	£6000	£7000
Supporting People grant		£35,000	£35,000
Access & Systems Capacity Grant (All outcomes)			
Delayed discharge		485,000	485,000

It is agreed that in 2005-06 the funding, and therefore the spending profile, for the Disabled Facilities Grant and the Carers Grant will be locally aligned with the outcomes of the LAA. No other funding streams relating to this objective will be pooled or aligned this year. The alignment and pooling of funding in 2006-07 and subsequent years will be conditional on further discussions between the Council and its partners, and between them and the Government Office. Those discussions will be concluded by December 2005.

Freedoms and flexibilities:

The following freedoms and flexibilities are agreed for 2005-06;

to work towards the creation of a 'pot' of money to undertake works adaptations, private sector repairs, heating improvements etc. to prevent hospital admissions. (Agreed within Private sector Grant guideline)

The following Freedoms and flexibilities are not fully agreed for 2005-06 but will be the subject of further discussion during the course of the year;

- **Supporting People:** (see page 7)
 - (1) Provide Supporting People funds to support carers (currently not eligible)
 - (2) Flexibility in monitoring requirements – monitoring to be less onerous and outcome driven.
- **Disabled Facilities and Private sector grants:**
 - (1) expedite processes involved to provide immediate access to grants. Government has indicated that this cannot be agreed because of the need for legislative changes. Spend to be focussed on meeting needs of vulnerable individual rather than grant eligibility.
 - (2) use Supporting People grant to provide support to carers of older people, people with learning disabilities and people with physical disabilities to enable

TARGETS

- 2005/06 – develop baseline data of carers assessed & supported in the LAA neighbourhoods
- 2005/06 and ongoing – ensure information for carers readily available & accessible

- Develop awareness of carers' issues within health services e.g. GP surgeries, Health Visitors & Community Matrons through training/information sessions to ensure carers either offered or referred on to ASC for specialist carers' needs assessment

OUTCOME 4 (HCOP) LPSAG2 (due for conclusion by summer 05)

More flexible and needs led service provision for vulnerable people

Indicators

Details of the indicators, our baseline and our targets, along with milestones (where appropriate) and information on the source of our data, are contained in the **performance indicator table** at the end of this section of the LAA.

Increase control and choice for vulnerable people by increasing take up in take up of direct payments (**LPSA G2 Target** -Target number to be confirmed through LPSA process).

Funding Streams Requested	Allocation		
	2005/06	2006/07	2007/08
Access & Systems Capacity Grant (All outcomes)	£	£	£

No funding streams relating to this outcome will be aligned or pooled in 2005-06. The alignment and pooling of funding in 2006-07 and subsequent years will be conditional on further discussions between the Council and its partners, and between them and the Government Office. Those discussions will be concluded by December 2005.

Freedoms and flexibilities;

No freedoms and flexibilities relating to this outcome are agreed for 2005-06.

We will wish to discuss possible future freedoms and flexibilities relating to the following;

- Improve equity of access to social care health and social care services by empowering vulnerable adults and their carers to directly manage budgets for their care and support.
- There is evidence that older people from Black and Minority Ethnic Communities do not access available health and social care support. Direct payments may help older people from BMECs to access available services and support. Particularly of benefit within Brighton and Hove where there are a number of different BMEC with differing cultural preferences and needs.
- Promotes choice and flexibility for older people in how their needs are met
- Supports and promotes older peoples independence and ability to continue to live in the community and in their own homes
- Targeting geographical areas ensures maximum take up and added benefit of mutual support and self help for users of the scheme within a locality

OUTCOME 5

Improved housing for older people

Indicators

Details of the indicators, our baseline and our targets, along with milestones (where appropriate) and information on the source of our data, are contained in the **performance indicator table** at the end of this section of the LAA.

Possible additional indicator to develop

- Establish baseline data for number of older people leaving sheltered housing and admitted to residential care and agree targets during 2005.

Funding Streams Requested	Allocation		
	2005/06	2006/07	2007/08
Disabled Facilities grant (<i>aligned</i>)	£100,000	£100,000	£100,000
Warmfront (Energy efficiency) (<i>aligned</i>)	£50,000	£50,000	£50,000
Access & Systems Capacity Grant (All outcomes)	£	£	£

It is agreed that in 2005-06 the funding, and therefore the spending profile, for the Disabled Facilities Grant and the Warmfront Energy Efficiency Grant will be locally aligned with the outcomes of the LAA. No other funding streams relating to this objective will be pooled or aligned this year. The alignment and pooling of funding in 2006-07 and subsequent years will be conditional on further discussions between the Council and its partners, and between them and the Government Office. Those discussions will be concluded by December 2005.

Freedoms and flexibilities

No freedoms and flexibilities have been agreed in relation to this outcome for 2005-06

We will want to discuss possible future freedoms and flexibilities in relation to the following;

- Freedom and flexibility to expedite processes to access Disabled Facilities Grants (DFGs), energy efficiency grants and Private sector renewal grants to establish a 'pot' of money to undertake works with expediency to enable older people and other vulnerable people to stay in their own home or when being discharged from hospital
- Freedom and Flexibility is sought to apply our own means test
- Freedom is sought from auditing and inspection requirements
- Freedom & flexibility is sought to apply and proceed with DFGs in our own way to expedite process.

Healthier Communities and Older People – Performance Indicators

Indicators	BVPI	2004/05 Baseline	2005/06	2006/07	2007/08
Reduction in emergency hospital admission	Targets to be confirmed 30/06/05 by LDP Process	17,652 66/1000 pop	17,212	16,717 64/1000 pop	15,889 60/1000 pop
Reduction in <u>emergency bed days</u>	Targets to be confirmed 30/06/05 by LDP Process	175,918	174,155 -1%	170,520 -3%	166,825 -5%
Reduction in smoking rates	Contribution to achieving local target to achieve four week smoke free status (4 week quitters) among manual groups:	2,354 on target to achieve	4,379	All Targets to be confirmed 30/06/05 by LDP Process	
Number of <u>carers' needs assessments</u> 1 -offered 2 -carried out	New emphasis on assessments emerging from the LAA	Targets to be confirmed by partners by 30/06/05 Follows LDP & Council discussion			
Carers able to <u>access appropriate services</u> to meet their identified needs	New emphasis on services emerging from the LAA	Targets to be confirmed by partners by 30/06/05			
Increase control and choice for vulnerable people by increasing take up in take up of direct payments (LPSA G2 Target)	Target number to be confirmed through LPSA process).	85	100 to 110 by 2008	100 to 110 by 2008	100 to 110 by 2008

Indicators	BVPI	2004/05 Baseline	2005/06	2006/07	2007/08
Proportion of older people leaving sheltered housing admitted to residential care	Establish baseline and agree targets with sheltered housing providers via Supporting People contracts by September 2005 Subject to consultation with partners by September 05	3.9 (03-04)	0.5% decrease	0.5% decrease (further targets to be agreed for 2006/7 & 2007/8 by Dec 2005.	0.5% decrease
Reduce average time to complete Disabled Facilities Grants (DFGs)		72.66 days	5% reduction in time	to be confirmed 30/06/05	

7. Local Public Service Agreement

Our proposed new Local Public Service Agreement (LPSA) has been largely developed within the framework of the three service blocks contained within the LAA; Stronger and Safer communities, Children and Younger People and Healthier Communities and Older People. **References in this LAA to LPSA G2 targets are all conditional on separate LPSA negotiations yet to be concluded. The eventual targets may differ.**

The *proposed* LPSA targets are summarised below and feature in the blocks:

Stronger and Safer Communities Block

- Improve our quality of life, reduce fear of crime and anti social behaviour by targeting resources to improve liveability in hotspot areas.
- Improving our environment by using our resources more effectively to recycle and reduce residual waste
- Improving the quality of life by reducing crime – priority and prolific offenders
- Improving awareness and encouraging use of sustainable transport choices
- Increase community pride and ownership of the city's parks and open spaces
- Increase use of private sector properties to improve housing options and reduce homelessness
- Improving access to employment to people across the City.
- Improving life chances for vulnerable people with drug related problems

Healthier Communities and Older People

- Improve control and choice for vulnerable adults by increasing take up of direct payments

Children And Young People

- Improving the life prospects for children in need (DIVERT)
- Improving school attendance
- Improving achievement in schools by ensuring that 97% of all 16 year olds gain at least one level one qualification by 2008

This block also makes the necessary linkages with the priorities of the neighbourhood renewal strategy, single community programme and new deal for communities which all work towards improving communities and life in the City.

This block fits closely with the other two particularly around drug and alcohol misuse, a key issue in the City. All blocks will support the key aim of reducing deprivation throughout the City though its focus on the most deprived and vulnerable.

8. Joining Together Key Initiatives

Eb4u – East Brighton New Deal for Communities

A proportion of the eb4u (New Deal for Communities) funding stream will be aligned within the LAA as follows. * Further discussions will continue in 2005.

Children and Young People Block

	2005/6	2006/7	2007/8
Outcome 1	£1,313,000	£691,000	£50,000
Outcome 3	£1,382,000	£77,000	£0
Outcome 4	£2,147,000	£704,000	£315,000
Outcome 5	£175,000	£174,000	£0

Healthier Communities and Older People Block

	2005/6	2006/7	2007/8
Outcome 1	£284,000	£285,000	£215,000
Outcome 2	£343,000	£103,000	£83,000
Outcome 3	£134,000	£68,000	£68,000

Stronger and Safer Communities Block

	2005/6	2006/7	2007/8
Outcome 1	£1,634,000	£758,000	£449,000
Outcome 2	£277,000	£206,000	£0
Outcome 3	£1,358,000	£736,000	£332,000
Outcome 4	£444,000	£0	£0

* please note that the eb4u budget is subject to ongoing discussion and review.

The Area Investment Framework

All investment relating to economic and social regeneration activity within the City of Brighton & Hove is made through a local Area Investment Framework (AIF) developed with partners in 2003. The investment framework covers the city of Brighton & Hove and the district of Adur and was developed on behalf of the Regional Development Agency (SEEDA) to inform their investment into the sub-region. An Action Plan that captures all the priority areas for all future investment, particularly discretionary budgets and funding to support the range of Government initiatives was developed and signed up to by partners and the 2020 Community Partnership. For the 2020 Community Partnership, the Action Plan is the tool for ensuring implementation of the city's Community Strategy and to enable the partnership to identify priorities for future investment and to monitor progress.

Funding to deliver the actions identified in the framework comes from the full range of partners across the public, private and voluntary sectors including SEEDA whose funds are prioritised against economic development and physical regeneration activities. Although SEEDA funds will not flow through the LAA, they have been identified and aligned with the relevant outcomes.

SEEDA's funding through the AIF will deliver outcomes relating to environmental improvements including the re-development of London/Lewes Roads and the redevelopment of the Circus St/ Wholesale Market site; including improvements to street lighting on the seafront. There are also outcomes expected with regard to construction training to be aligned within the Children and Young People Block.

Neighbourhood Renewal

In 2001 the Government launched its National Strategy Action Plan, A New Commitment to Neighbourhood Renewal. The Government identified key areas for improvement, namely crime, education, employment, health, housing; and stipulated national floor targets for each. Eighty-eight local authorities were prioritised and focus placed on wards that are within the 10% most deprived in the country. Funding was provided through the Neighbourhood Renewal Fund (NRF).

The Neighbourhood Renewal Strategy, created by the 2020 Community Partnership, identified 27 areas within the city as deprived. During the initial round of funding three areas were prioritised, and subsequently a further seven areas were designated for NRF funding. **Neighbourhood Action Plans (NAPs) were created for each area.** These are pieces of community consultation, developed with the local community, as the initial stage of the Neighbourhood Renewal process. These allow the community to highlight the issues and concerns particular to each area and provide a basis for progress. The NAPs were launched in March 2004.

Over the period 2001 - 2006, Brighton & Hove will have received £5.818million of NRF. The priorities for funding are the geographical areas identified as deprived, and within these initiatives addressing issues under the floor targets mentioned above. In 2003 an exercise was carried out to identify which areas within the floor targets Brighton & Hove should concentrate on, looking at both local concerns and statistical evidence of need, whilst also being aware of likely impact with the funding available. A multi sector group (chaired by the voluntary sector) recommend NRF allocations to the LSP and monitor the programme. Overall achievement of outcomes are monitored via the LSP performance management review process.

NRF investment to be aligned within the LAA for 2005/06 is £1,368,876. Any future NRF funding will be pooled within the LAA.

The following are our local NRF targets. They are currently in draft form and are selected as being the most relevant fit under each floor target. Under each target is a set of agreed actions, focused specifically on NR areas that agencies will work to, thus 'bending the mainstream'.

NRF targets

Community Safety:

- To reduce the total number of recorded crime by 2% in 2004/05 compared to 2003/04
- To increase the percentage of residents who feel safe in their local neighbourhoods by day and night to 1999 levels

Employment:

- To increase the overall number of people of working age in employment to 135,000 by March 2005
- To support 340 people from disadvantaged areas who are currently not in work to gain employment and for at least 170 of these people to sustain their employment for at least 13 weeks by March 2005

- To support 15,000 adults (19+) to complete an accredited basic (numeracy and literacy) skills qualification by July 2005

Education:

- To increase the percentage of pupils achieving level 4 or above at Key Stage 2 to 78% in English and 79% in mathematics by July 2005
- At least 78% of 14 year olds to achieve level 5 or above in English, Maths and ICT (74% in science) by July 2005
- At least 55% of pupils to achieve five or more GCSEs at A* - C by July 2005

Housing:

- To develop at least 1,200 affordable homes by 2007
- To return 60 homes to occupation on average per annum
- To enable easier access to suitable private sector accommodation
- To eradicate fuel poverty in the city by 2010
- Decent Homes in the public sector is supported by an LPSA 1 target in 1 ward to bring more homes up to standard earlier, this is not monitored by LPSA 1 process rather than the LAA

Health:

- To contribute to a national reduction in death rates from CHD by at least 40% and from cancer by at least 20% in people under 75 by 2010
- To halt year on year rise in childhood obesity in under 11 year olds
- To reduce the conception rate among under 18s by at least 45% by 2010
- To have a firm downward trend in the conception rate among under 16s

The Health block focuses on older, vulnerable people 2 NRF areas (Queens Park and Hangleton & Knoll)

9. Ensuring Delivery and Performance Management

Like many Local Authorities we have found joining up performance management systems across Public Service Providers (given the amount and demand from regulators and government departments etc) a difficult process to date. The creation of a finite number of outcomes to be overseen by responsible agencies and a Public Service Board gives us a fresh opportunity to create a simple yet robust approach.

Work is underway on the Performance Management Framework for the LAA which builds on the LSP performance management system (the basis for the GOSE /LSP summer review). It will address the essential elements of performance management:

- Leadership
- Integrated planning and review framework
- Effective monitoring and review

Timetable

Year 1

- June 2005 - Performance measures and targets confirmed
- November – Bi-annual LAA target report will be presented at the Public Service Board.

LAA partners will work on detailed proposals for integrated planning, performance assessment and inspection; including negotiation with Government as Advice Note 2 (Performance Management) requirements emerge.

Years 2 and 3

Proposals for integrated planning, performance assessment and inspection will be implemented.

Leadership

Effective leadership is fundamental to effective performance management and this will be a role for the LSP, the PSB and each partner organisation to the agreement. This requires each organisation to 'own' the LAA and be committed to ensuring the delivery of the targets in the LAA. This will need to be reflected in the behaviour and practices of each organisation as a body and by the people with leadership roles in those organisations.

We will be working with the PSB to develop its performance management role ensuring that we find the most effective ways for the PSB to lead the delivery of the LAA outcomes and for each partner on the Board to provide the leadership in their own organisations so that:

- LAA outcomes are prioritised
- The necessary resources are allocated to achieving the outcomes
- Responsibility for taking appropriate actions for the achievement of the aims are assigned to named individuals
- The outcomes and actions to achieve them are integrated into the business/service planning processes of each organisation
- Performance is monitored regularly in the most appropriate places and action is taken to address under performance

Integrated planning and review framework

We are working to ensure that there is consistency between the following plans:

- the Community Strategy and its associated plans (e.g. the AIF) and the LAA
- the LAA and individual partners key plans

Timetables for reviewing these plans will need to be aligned where possible in order for the consistency between the plans to be on-going. This requires us to build up a complete picture of current plan review timetables and seek agreements on alterations to these where necessary to achieve alignment in this area. This is probably the most challenging aspect of the performance management of the LAA given the plethora of plans currently in existence and required by a range of organisations. This is made more complex by the fact that some of the key plans are 'owned' by partnership bodies.

Effective performance monitoring and review

The most basic requirement for the effective performance management of the LAA is the requirement for the outcomes and targets contained in the agreement to be capable of robust measurement. The organisations responsible for the delivery of the

LAA are working on ensuring the LAA is supported by a set of robust measures and monitoring systems. The council's Head of Performance & Equalities will be responsible for producing reports on the performance against the LAA outcomes for the PSB and the LSP at least twice yearly. Mechanisms will be put in place to ensure that these reports are used for performance reviews which result in action being taken where there is under-performance. In developing these measures and monitoring and review systems we will work to the following principles:

They will –

- be simple to operate /carry out
- make the best use of resources (human, IT, financial)
- result in easily understood reports for a range of audiences
- meet the requirements of GOSE and other regulators

Working with the Government Office.

a) Joint Commitment to the Development Phase

During the development phase of the Local Area Agreement (LAA) the parties have accepted that the LAA needs to be agreed in two distinct phases.

In Phase 1, concluding in March 2005, agreement has been reached between the Government Office for the South East (GOSE) and Brighton & Hove City Council (BHCC) on; the composition of a pooled budget for 2005/06; relevant outcomes and indicators; along with a number of freedoms and flexibilities granted to the Council and its partners to help secure delivery of the outcomes. In this document, for the purpose of clarity, the freedoms and flexibilities already agreed by officials and recommended to ministers as part of Phase 1 have been marked in bold

Both parties accept that there are merits in seeking to further pool or align budgets to secure desirable outcomes for the benefit of residents and those who are employed in or visit the city. Securing this, agreeing the outcomes and indicators, and agreeing further freedoms and flexibilities for the Council will constitute Phase 2. The Government Office and the Council commit, therefore, to further dialogue during the period to December 2005. By this date the Council will also work with its partners in the city to secure partner contributions to the LAA for the period 2006-2008, and to agree how each outcome will be achieved.

Both parties will work together to produce a project plan with key milestones that cover the period from March to December 2005, at which time we hope to be able to submit an even more extensive agreement for Ministerial approval in 2006. This period includes the negotiations to conclude the LPSA Generation 2.

b. Joint Working Principles

1. To **extend the understanding and trust** between government and local partners, and between partners within Brighton & Hove.
2. The **outcomes for the period April 2005 – March 2008 have been agreed** between GOSE and BHCC in good faith reflecting priority areas, both national and local, after widespread consultation. However, the parties agree that there is scope to review the outcomes on an annual basis in the light of progress towards the

outcome(s) and any other issues that may emerge. Any changes to the outcomes will be made only if both parties agree the change, and then only after consultation with other partners involved.

3. **Both parties accept these outcomes as shared priorities.** In doing so, both parties will exert whatever influence they can on all other partners (Government Departments and Agencies, local service deliverers and providers) to ensure the outcomes are supported, obstacles removed and innovation allowed to flourish.
4. GOSE and BHCC will be **partners in pursuing the range of freedoms and flexibilities** identified in the LAA and will hold each other to account on a quarterly basis for progress made. Both parties may, by mutual agreement, seek additional freedoms.

10. Learning and Review

As set out above, the City is enthusiastic about being a pilot LAA area and is also aware that lessons will be learnt nationally from the process. We welcome therefore the view of central government and GOSE that we ought to build in a review phase during the first year and then each year thereafter to ensure that we learn the lessons from the national approach as well as ensuring that we retain a live and organic approach to creating the city for living.